

DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814



December 10, 1997

ALL COUNTY INFORMATION NOTICE NO. I-74-97

TO: ALL COUNTY WELFARE DIRECTORS
ALL COUNTY CHILD WELFARE SERVICES
PROGRAM MANAGERS
ALL COUNTY CHIEF PROBATION OFFICERS
ALL COUNTY MENTAL HEALTH DIRECTORS
CALIFORNIA ASSOCIATION OF SERVICES FOR CHILDREN
CALIFORNIA ASSOCIATION OF CHILDREN'S HOMES
ASSOCIATION FOR MINORITY ADOLESCENTS IN RESIDENTIAL CARE HOMES

REASON FOR THIS TRANSMITTAL

- ☒ State Law Change
☐ Federal Law or Regulation Change
☐ Court Order
☐ Clarification Requested by
One or More Counties
☐ Initiated by CDSS

SUBJECT: CHILDREN: WRAP-AROUND SERVICES PILOT

REFERENCE: SENATE BILL (SB) 163, CHAPTER 795, STATUTES OF 1997

The purpose of this letter is to provide information on SB 163 which authorizes a statewide wrap-around services pilot. Currently, Santa Clara County operates Program UPLIFT, a program providing individualized or "wrap-around" services. This bill, effective January 1, 1998, expands the pilot authority to permit all counties to participate in the five-year demonstration project, upon California Department of Social Services (CDSS) approval. This demonstration pilot allows counties to provide eligible children with service alternatives to group home care.

The statewide wrap-around services pilot legislation contains the following major provisions:

- ▶ Defines the target population as a child who is currently, or who would be placed, in a group home licensed at a rate classification level (RCL) of 12 or higher.
- ▶ Identifies the elements to be included in the county's plan for providing intensive wrap-around services.
- ▶ Requires that staff participating in the pilot complete training provided or approved by CDSS on the provision of wrap-around services in order to protect child safety and ensure high quality standards of services.
- ▶ Requires both interim and final evaluation reports.
- ▶ Requires coordination of plans for the county's Children's Mental Health Systems of Care and wrap-around services programs, when a county operates both programs.
- ▶ Requires written interagency agreements or memorandums of understanding between county departments of mental health, social services, and probation that specify jointly provided services, staff tasks and responsibilities, facility and supply commitments, budget considerations, and linkage and referral services.

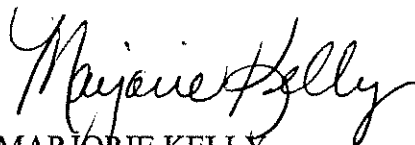
- ▶ Makes available to the counties up to 100 percent of the State share of nonfederal foster care funds, to be matched by each county's share of cost.
- ▶ Provides that the annual maximum limit on funding for the pilot be based on the average cost of the number of "service allocation slots" assigned to each county. Service allocation slots are the specified amount of funds available to the county to pay for an individualized intensive wrap-around services package for an eligible child. A service allocation slot may be used for more than one child on a successive basis. The number of service allocation slots assigned to each county will be determined by each county and approved by CDSS.
- ▶ Provides that reimbursement rates for the pilot are to be based on the average cost of RCLs 12 to 14, inclusive, in each county, minus the cost of any concurrent out-of-home placement costs for eligible children.

Counties that want to participate in the SB 163 pilot will be required to develop and submit a plan to CDSS. Plan criteria and the process for counties to follow to request to be included are being developed. To assist counties, CDSS is also developing standards and criteria for implementing and maintaining a quality family-centered services program utilizing the wrap-around services process. This material is anticipated to be distributed to counties in February 1998.

The CDSS recently received federal approval to conduct a Title IV-E Child Welfare Waiver Demonstration Project. A letter dated December 4, 1997 was sent to all county welfare directors and child welfare program managers to provide an update on the status of that project. The Demonstration Project includes an "Intensive Services Component" which will allow flexible use of federal foster care funds to pay for service alternatives necessary to reduce out-of-home placements and/or divert children in placement to less restrictive, more permanent family settings. The wrap-around process is a major option under the Intensive Services Component. The standards and criteria developed for the SB 163 pilot will also be applicable to family-centered programs that incorporate the wrap-around process under the Intensive Services Component and will be incorporated into the letter inviting counties to submit proposals to participate in the Demonstration Project. This letter soliciting proposals for the Intensive Services Component is also anticipated to be distributed to counties in February 1998.

A copy of SB 163 is attached. If you have any questions regarding the SB 163 wrap-around services pilot prior to receiving additional instructions in February, please contact Lisa Foster at (916) 445-2898 or e-mail: lfoster@dss.ca.gov.

Sincerely,



MARJORIE KELLY
Deputy Director
Children and Family Services Division

Attachment

SB 163 Children: wrap-around services.

BILL NUMBER: SB 163 CHAPTERED 10/09/97

CHAPTER 795

FILED WITH SECRETARY OF STATE OCTOBER 9, 1997
APPROVED BY GOVERNOR OCTOBER 8, 1997
PASSED THE SENATE SEPTEMBER 13, 1997
PASSED THE ASSEMBLY SEPTEMBER 11, 1997
AMENDED IN ASSEMBLY SEPTEMBER 11, 1997
AMENDED IN ASSEMBLY SEPTEMBER 8, 1997
AMENDED IN SENATE JUNE 3, 1997
AMENDED IN SENATE MARCH 31, 1997
AMENDED IN SENATE MARCH 6, 1997

**INTRODUCED BY Senator Solis (Principal coauthor: Assembly Member Aroner)
(Coauthors: Assembly Members Ashburn, Cunneen, Gallegos, Goldsmith, Ortiz,
and Wright)**

JANUARY 16, 1997

An act to amend Sections 18250, 18251, 18252, 18253, 18254, 18255, 18256, and 18257 of, to amend the heading of Chapter 4 (commencing with Section 18250) of Part 6 of Division 9 of, and to add Sections 18253.5 and 18256.5 to, the Welfare and Institutions Code, relating to public social services.

LEGISLATIVE COUNSEL'S DIGEST

SB 163, Solis. Children: wrap-around services.

Existing law creates the Aid to Families with Dependent Children-Foster Care program, under which a combination of federal, state, and county funds are used to provide reimbursement to families and facilities providing foster care to eligible children.

Existing law also requires each county to provide child welfare services.

Existing law also provides, until July 1, 2001, for the establishment in Santa Clara County, at the county's option, of a pilot project to continue the provision of intensive wrap-around services, as defined, to eligible children in foster care or at imminent risk of this placement. These provisions would be repealed on January 1, 2002.

This bill would, instead, permit each county to participate in this pilot project, if approval for the county's participation is given by the State Department of Social Services, and would make various other changes in these pilot project provisions.

The bill would also extend the operative date of these provisions until October 1, 2003, and the date of their repeal until April 1, 2004.

SECTION 1. The heading of Chapter 4 (commencing with Section 18250) of Part 6 of Division 9 of the Welfare and Institutions Code is amended to read:

CHAPTER 4. COUNTY WRAP-AROUND SERVICES PILOT PROJECT

SEC. 1.5. Section 18250 of the Welfare and Institutions Code is amended to read:

18250. (a) It is the intent of the Legislature that all counties be authorized to provide children with service alternatives to group home care through the development of expanded family-based services

programs. These programs shall include individualized or "wrap-around" services, where services are wrapped around a child living with his or her birth parent, relative, adoptive parent, licensed or certified foster parent, or guardian. The wrap-around services developed under this section shall build on the strengths of each eligible child and family and be tailored to address their unique and changing needs.

(b) It is further the intent of the Legislature that the pilot project include the following elements:

(1) Making available to the county the state share of nonfederal reimbursement for group home placement, minus the state share, if any, of any concurrent out-of-home placement costs, for children eligible under this chapter, for the purpose of allowing the county to develop family-based service alternatives.

(2) Enabling the county to access all possible sources of federal funds for the purpose of developing family-based service alternatives.

(3) Encouraging collaboration among persons and entities including, but not limited to, parents, county welfare departments, county mental health departments, county probation departments, county health departments, special education local planning agencies, school districts, and private service providers for the purpose of planning and providing individualized services for children and their birth or substitute families.

(4) Ensuring local community participation in the development and implementation of wrap-around services by county placing agencies and service providers.

(5) Preserving and using the service resources and expertise of nonprofit providers to develop family-based and community-based service alternatives.

SEC. 2. Section 18251 of the Welfare and Institutions Code is amended to read:

18251. As used in this chapter:

(a) "County" means each county participating in an individualized or "wrap-around" pilot project.

(b) "County placing agency" means a county welfare or probation department, or a county mental health department with respect to those children placed pursuant to Section 7572.5 of the Government Code.

(c) "Eligible child" means a child who is any of the following:

(1) A child who has been adjudicated as either a dependent or ward of the juvenile court pursuant to Section 300, 601, or 602 and who would be placed in a group home licensed by the department at a rate classification level of 12 or higher.

(2) A child who would be voluntarily placed in out-of-home care pursuant to Section 7572.5 of the Government Code.

(3) A child who is currently, or who would be, placed in a group home licensed by the department at a rate classification level of 12 or higher.

(d) "Wrap-around services" means community-based intervention services that emphasize the strengths of the child and family and includes the delivery of coordinated, highly individualized unconditional services to address needs and achieve positive outcomes in their lives.

(e) "Service allocation slot" means a specified amount of funds available to the county to pay for an individualized intensive wrap-around services package for an eligible child. A service allocation slot may be used for more than one child on a successive basis.

SEC. 3. Section 18252 of the Welfare and Institutions Code is amended to read:

18252. Each county shall, at the county's option, develop a county plan for intensive wrap-around services and monitor the provision of those services in accordance with the plan. This plan shall be submitted to the department for informational purposes. Where a county operates both systems of care under the Children's Mental Health Services Act, Part 4 (commencing with Section 5850) of Division 5, and wrap-around services, these plans shall be coordinated. Each county's plan shall include all the following elements:

(a) A process and protocol for reviewing the eligibility of children and families for service and for monitoring accessibility and availability of service to the targeted population. Children shall be determined as eligible for wrap-around services pursuant to subdivision (c) of Section 18251, except that:

(1) Once a child is determined to be eligible for wrap-around services under this chapter, he or she shall remain eligible for the time period specified in his or her individualized services plan.

(2) A child and family participating in a family maintenance services program as described in Section 16506 and the wrap-around services program, shall not be subject to the time limitations specified in Section 16506.

(b) A process to accept, modify, or deny proposed individualized service plans for eligible children and families.

(c) A process for parent support, mentoring, and advocacy that ensures parent understanding of, and participation in, wrap-around services programs.

(d) A planning and review process to support and facilitate the following principles in delivering intensive wrap-around services to eligible children and families:

(1) Focusing on an individual child and family through the creation of service plans designed specifically to address the unique needs and strengths of each child and his or her family.

(2) Providing services geared toward enabling children to remain in the least restrictive, most family-like setting possible.

(3) Developing a close collaborative relationship with each child's family in the planning and provision of wrap-around services.

(4) Conducting a thorough, strengths-based assessment of each child and family that will form the basis for the development of the individualized intervention plan.

(5) Designing and delivering services that incorporate the religious customs, and regional, racial, and ethnic values and beliefs of the children and families served.

(6) Measuring consumer satisfaction to assess outcomes.

(e) Written interagency agreements or memorandums of understanding between the county departments of mental health, social services, and probation that specify jointly provided or integrated services, staff tasks and responsibilities, facility and supply commitments, budget considerations, and linkage and referral services.

SEC. 4. Section 18253 of the Welfare and Institutions Code is amended to read:

18253. Each county shall ensure that an evaluation of the pilot project is conducted to determine the cost and treatment effectiveness of outcomes such as family functioning and social performance, preventing placement in more restrictive environments, improving emotional and behavioral adjustments, school attendance, and academic performance for eligible children. Systems of care outcomes shall be included

to the extent they are applicable to the target population.

SEC. 5. Section 18253.5 is added to the Welfare and Institutions Code, to read:

18253.5. Each county shall ensure that staff participating in the pilot projects have completed training provided or approved by the department, on providing individualized wrap-around services.

SEC. 6. Section 18254 of the Welfare and Institutions Code is amended to read:

18254. (a) Reimbursement rates for intensive wrap-around services, under this pilot project, shall be based on the average cost of rate classification levels 12 to 14, inclusive, in each county, minus the cost, if any, of concurrent out-of-home placement of those children.

(b) The annual maximum limit on funding available for the pilot project authorized by this chapter shall be based on the average cost, determined pursuant to subdivision (a), for the number of service allocation slots assigned to each county.

(c) The department shall reimburse each county, for the purpose of providing intensive wrap-around services, up to 100 percent of the state share of nonfederal funds, to be matched by each county's share of cost as established by law, and to the extent permitted by federal law, up to 100 percent of the federal funds allocated for group home placements of eligible children, at the rate authorized pursuant to subdivision (a).

(d) State and, to the extent permitted by federal law, federal foster care funds shall remain with the administrative authority of the county welfare department, which may enter into an interagency agreement to transfer those funds, and shall be used to provide intensive wrap-around services.

(e) General Fund costs for the provision of benefits to eligible children pursuant to subdivision (c) of Section 18251 at rates authorized by subdivision (a) through the pilot project authorized by this chapter shall not exceed the costs which would otherwise have been incurred had the eligible children been placed in a group home.

SEC. 7. Section 18255 of the Welfare and Institutions Code is amended to read:

18255. This pilot project may be extended to any county that applies to, and is granted approval, by the department. The number of service allocation slots assigned to each county shall be determined by each county and approved by the department.

SEC. 8. Section 18256 of the Welfare and Institutions Code is amended to read:

18256. Each county shall evaluate its pilot project, prepare interim and final evaluations, and submit them to the appropriate committees of the Legislature and to the department.

The interim report shall be submitted not later than six months following the start of the third year of the pilot project. The final report shall be submitted not later than six months following the end of the five-year pilot project. These reports shall assess the effectiveness of the pilot project authorized by this chapter. The reports shall include, but need not be limited to, all of the following:

(a) The effectiveness of the project in reducing the level of out-of-home services required, and in reducing the average length of stay in out-of-home care.

(b) A comparison of the cost of placement and services for children in the pilot project with the average cost of out-of-home placement for the same number of children.

(c) The effectiveness of the pilot project in assisting children and families in attaining their service goals.

SEC. 9. Section 18256.5 is added to the Welfare and Institutions Code, to read:

18256.5. At the end of a county's pilot project, in order to prevent disruption to the child, each child remaining in the pilot project shall continue to receive all planned services specified in the child's individualized services plan until his or her case is closed.

SEC. 10. Section 18257 of the Welfare and Institutions Code is amended to read:

18257. This chapter shall become inoperative on October 1, 2003, and, as of April 1, 2004, is repealed, unless a later enacted statute, that becomes operative on or before April 1, 2004, deletes or extends the dates on which it becomes inoperative and is repealed.
